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Improving Community Participation in Rural Community Development Program: Case Study of Global Saemaul Undong Project in Ponjong Village, Gunungkidul Regency, Yogyakarta Special Region, Indonesia

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Lee Jeong Ju**

〈Abstract〉

Adoption of Saemaul Undong in Indonesia through Global Saemaul Undong Project uses Village Fund Program that focuses on improving village government authority as policy entry. This research aims to improve applicability of Saemaul Undong Concept in Indonesia by reviewing and analyzing impact of participation experience in Global Saemaul Undong Project on participation in Village Fund Program. This research uses Partial Least Square-Structural Equation Model (PLS-SEM) to process data sample of 99 Ponjong villagers' opinion about their participation in Global Saemaul Undong Project and Village Fund Program, result of Global Saemaul Undong Project, and their perception about Village Fund Program. This research finds that, in term of participation, Global Saemaul Undong Project has direct positive impact to Village Fund Program which occurs through synchronization of Global Saemaul Undong Project and Village Fund Program. However, insignificant indirect effect might indicate obstacles in realizing mindset change into participation.

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Key words: *Indonesia's Village Fund Program, Global Saemaul Undong Project, Community development, Participation, Partial Least Square-Structural Equation Model*

I. Introduction

Emergence of rural community development program in Indonesia according to Booth (1994) as quoted by Pangestu and Azis (1994:32) was due to the fact that development policy in Indonesia at that time had not reached residual poor. Because of that, Indonesia tried to apply different poverty reduction approach in early 1990s by launching community development program named Presidential Instruction Program for Less-Developed Villages (Inpres Desa Tertinggal/IDT). However, Indonesia is still struggling to improve its community development program since poverty rate in rural area is still high. Various community development programs that aimed to reduce poverty from 1993 to 2015, only resulted in 2 percent poverty rate reduction, from 13.7 percent in 1993 to 11.13 percent in 2015. Rural area has been dominating poverty level by 13.08 percent in 1993 and 14 percent in 2015 while urban poverty decreased 5 percent from 13.4 percent to 8.2 percent in the same period.

Poverty reduction result through community development in Indonesia is far below Saemaul Undong, rural community development of Republic of Korea in 1970s. According to data from Korea Economic Planning Board cited by ADB (2012:30), Saemaul Undong successfully increased rural farmers' income from 255.8 thousand won in 1970 to 2,227.5 thousand won in 1979. According to Kim (2015:424) Saemaul Undong basically

encouraged village people to foster spirit of diligence, self-help, and cooperation. Ultimately, the Saemaul Undong built national social capital by nurturing can-do spirit which change mindset of Korean people from chronic defeatism to new hope, better vision of Korea, and high enthusiasm. Regarded as a successful program, Saemaul Undong is adopted in many countries around the globe. Through globalization of Saemaul Undong, Korea shares the concept of Saemaul Undong in order to help developing countries develop. In 2015, Korea International Cooperation Agency (KOICA) alone have implemented 18 Global Saemaul Undong Projects in 14 countries (KOICA, 2015).

Indonesia has been conducting Global Saemaul Undong Project since 2008 as well through agreement of Special Region of Yogyakarta Government and Gyeongsangbuk-do Province. Starting from 2015, Global Saemaul Undong Project in Indonesia has been being implemented in three villages in Special Region of Yogyakarta namely Sumbermulyo Village, Bleberan Village, and Ponjong Village. In Ponjong Village, the project focuses on cattle farming that is operated by village-owned enterprise. Then, in Sumbermulyo Village, Global Saemaul Undong Project focuses on waste management.

According to UNDP (2017) in Inclusive Sustainable New Community, adoption of Saemaul Undong in developing countries should be synchronized with local community development policy. In Indonesia, Global Saemaul Undong Project is synchronized with Village Fund Program by aiming to strengthen village governance and institution, especially on planning, implementation, reporting, and monitoring process of village development in accordance to enforcement of Law Number 6/2014 on Village.

Basically, both Saemaul Undong and Village Fund Program are community development program. According to Robinson and

Green (2011), community development is a social process that involves residents in activities designed to improve their quality of life. Involvement in community development should be inclusive, with and by residents from all walks of life in community, not to and for them. Saemaul Undong is an example of community development program that success in gathering community participation. Participation rate in Saemaul Undong increased from 216 participants per village to 6,674 participants per village in 1971-1979. Against this background, this research aims to analyze support of Global Saemaul Undong to implementation of Village Fund Program by evaluating effect of participation experience in Global Saemaul Undong to participation in Village Fund Program.

II. Literature Review

As interest of global community in Saemaul Undong is growing, many researches have been conducted to identify applicability of transfer of Saemaul Undong. Most of research in Global Saemaul Undong topic compare Saemaul Undong and countries' local community development program. They aim to find solution for countries' socio-economic problem or improvement of existing community development program based on Saemaul Undong framework (Andong, 2016; Guana, 2015; Suprayitno, 2015; Trang et al., 2015). However, different features of each country lead to need in modification of Saemaul Undong concept (Bobokhujjev, 2016; Lee and Lee, 2014; Senires, 2017).

Whereas many researcher focus on comparison and applicability of Saemaul Undong, few research focus on assessment of Global Saemaul Undong. Choi and Jang (2016) conducted a research to identify factors contributing to success of transfer of

Saemaul Undong to other countries. Using Qualitative Comparative Analysis (QCA) method to analyse 25 sample countries, Choi and Jang (2016) found that overseas Saemaul project must give attitude and mind-set changing education, authority for local community organization to decide project, leader selection, technology training program, and profit-making activities in order to be success.

Despite goodwill to contribute in international development, implementation of Saemaul Undong also received critics due to some mismanagement. Study by Lee (2017) based on case in Global Saemaul Undong Project in Rwanda and Myanmar reveals some inappropriate practices in the project like discrimination in participation, mismatch project, and unmatched procured goods.

As a form of foreign aid, implementation of Global Saemaul Undong Project need to be aware of negative side of foreign aid for host country. Early growth model such as Rostow and Harrod Domar suggest foreign aid can assist host country to grow faster through industrialization. On the other hand, Solow in his Steady State model showed that foreign aid must be addressed wisely. When a foreign aid is given to a country that already in steady state condition, it will give short term growth before if fall back to steady state. Brautigam and Knack (2004) in their study in Africa found that 1) high level of aid will deteriorate governance, 2) Higher aid level is associated with lower tax share to GDP, and 3) declines in governance quality and tax share to GDP will lead to political violence. Thorough study about host country condition before conducting Global Saemaul Undong Project is required to avoid such problems.

Plenty of studies about community participation in community development have been conducted by various scholars. Rasoolimanesh et al. (2017) investigated factors contributed to George Town community participation in World Heritage Site

using Motivation, opportunity, and Ability model. Using Partial Least Square-Structural Equation Model analysis, the study revealed that motivation had big effect on low level community participation while opportunity had great effect on high level community participation. Moreover, aware residents interested in low level participation. Then, residents with more knowledge prefer to participate in high level participation.

Another work from Rasoolimanesh et al. (2017) used the same method but comparing two sites (George Town and Lenggong in Malaysia) in term of perception and participation in order to analyze community perception and participation in rural and urban area. The finding of the study is there is difference between rural and urban residents perception and participation effect of support for program.

Kaemmerer and Schewebbel (1977) employed simulation method find that citizens attribute greater attentiveness and responsiveness to planners when the citizens are able to communicate greater information to them. Samson (1994) argues that for communities to be effectively engaged in participative planning in relation to economic development, they and the planners need to be empowered by being properly informed about the economics of development. A community that has been well informed about economic issues through the medium of stories should be better empowered to participate in planning as a consequence of being able to make its own judgments.

Wilson and Koester (2008) through analysis on experience from project of World Heritage site in Kamchatka Peninsula, in the Russian Far East, identified that factors affecting participation of local residents in international projects are legacy, legitimacy, agency and communication. Hence, project planners need to understand the history of past interventions in order to respond appropriately to local expectations.

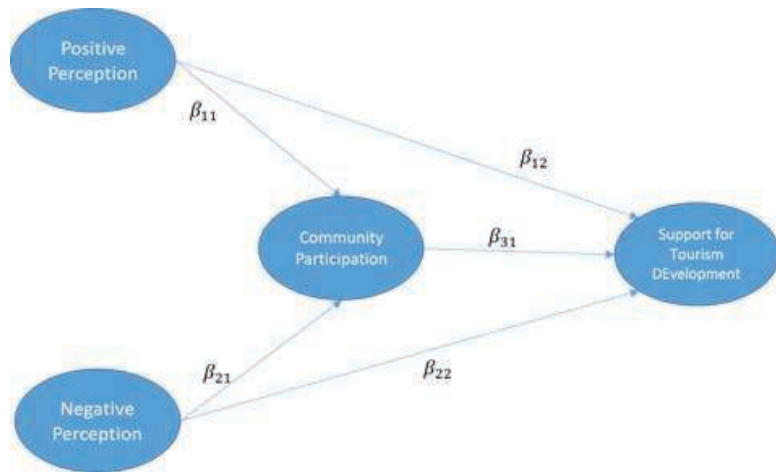
III. Research Method

1. Analytical Model

The model of Partial Least Square-Structural Equation Model (PLS-SEM) is employed to analyze impact of community participation in Global Saemaul Undong Project to community participation in Village Fund Program. Model building process in PLS-SEM is based on theory or argument. Therefore, it enable this research to construct model with various relationship among variable as long as it is based on theory. This study's model of Global Saemaul Undong's impact to Village Fund Program is developed on the base of Rasoolimanesh et al. (2017)'s work.

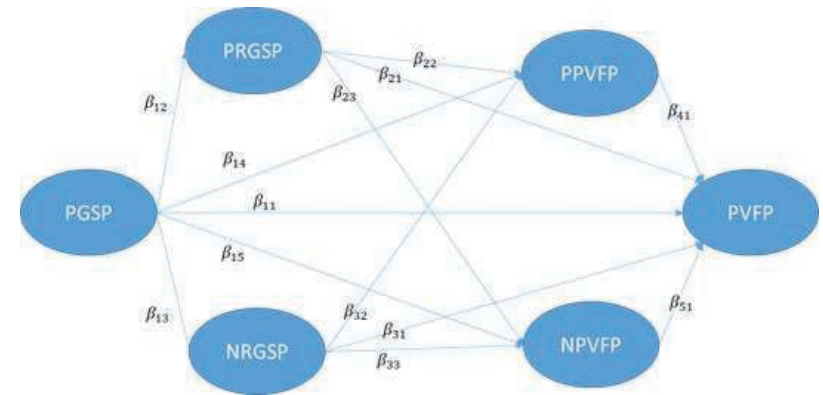
Model of Rashoolimanesh et al. (2017) shows that positive and negative perception of tourism may impact support to tourism development directly or be intermediated by community participation. This research then applies such concept in developing model of impact of participation experience in Global Saemaul Undong Project to participation in Village Fund Program. The model is adapted by adding participation in Global Saemaul Undong Project variable and result of Global Saemaul Undong Project before affecting villagers' perception on Village Fund Program.

Attempting on nurturing Saemaul Undong spirit, implementation of Saemaul Undong is considered as an educational program that change mindset of participant (Park and Choi, 2016; Choi, 2014). Saemaul Undong which emphasize on mental transformation can be applied in other country with expectation in improvement of participation. However, the mechanism can happen directly as UNDP (2015) said in ISNC or through mediating variables as showed by scholars' studies in participation field.



<Figure 1> Model of Community Perception, Participation and Support for Tourism Development (Rasoolimanesh et al, 2017)

Direct effect from Global Saemaul Undong Project to host country's program can be happen directly when Global Saemaul Undong Project in host country is designed to synchronize with local community development program. On the other hand, indirect effect from Global Saemaul Undong Project to Village Fund Program can happened through several mediating variables. Result of Saemaul Undong and Perception about Village Fund Program is two variables that are expected to have mediating effect as implied by Park and Choi (2016) and Choi (2014).



<Figure 2> Model of Impact of Participation Experience in Global Saemaul Undong to Participation in Village Fund Program

PGSP= Participation in Global Saemaul Undong Project
 PRGSP= Positive Result of Global Saemaul Undong Project
 NRGSP=Negative Result of Global Saemaul Undong Project
 PPVFP=Positive Perception of Village Fund Program
 NPVFP=Negative Perception of Village Fund Project
 PVFP=Participation in Village Fund Project

$$\begin{aligned}
 PGSP &= PGSP + 0 \\
 PRGSP &= \beta_{12}PGSP + \varepsilon_1 \\
 NRGSP &= \beta_{13}PGSP + \varepsilon_2 \\
 PPVFP &= \beta_{14}PGSP + \beta_{22}PRGSP + \beta_{33}NRGSP + \varepsilon_3 \\
 NPVFP &= \beta_{15}PGSP + \beta_{23}PRGSP + \beta_{33}NRGSP + \varepsilon_4 \\
 PVFP &= \beta_{11}PGSP + \beta_{21}PRGSP + \beta_{31}NRGSP + \beta_{41}PPVFP + \beta_{51}NPVFP + \varepsilon_5
 \end{aligned}$$

Variables in this research cannot be measured directly but should be calculated using explanatory variable (Manifest Variable). A variable is explained by several manifest variables. Manifest variables are constructed based on theory and literature review. <Table 1> shows the detail of variable and its manifest variable as well as its sources.

<Table 1> List of Variables

| Variable Type | Variable/Construct | Criteria/Indicator | References |
|----------------------|---|--|--|
| Dependent Variable | Participation in Village Fund Program (PVFP) | Being Informed about Village Fund Program (PVFP1) | Samson (1994) Cohen and Uphoff (1997) |
| | | Attending program meetings (PVFP2) | Cohen and Uphoff (1997) and UNDP (2015) |
| | | Delivering opinion about the program (PVFP3) | Kaemmerer and Schwaebbel (1977), Cohen and Uphoff (1997) |
| | | Giving contribution in program implementation (PVFP4) | Cohen and Uphoff (1997) and UNDP (2015) |
| | | Receiving benefit of Village Fund Program (PVFP5) | Cohen and Uphoff (1997) |
| Independent Variable | Positive Perception of Village Fund Program (PPVFP) | It would increase income (PPVFP1) | Green and Haines (2016), Park and Choi (2016) |
| | | It would improve living condition (PPVFP2) | Green and Haines (2016), Park and Choi (2016) |
| | | It would create more jobs (PPVFP3) | Green and Haines (2016), Park and Choi (2016) |
| | | It would be well managed (PPVFP4) | Green and Haines (2016), Park and Choi (2016) |
| | | Led by good leader (PPVFP5) | Green and Haines (2016), Park and Choi (2016) |
| | Negative Perception of Village Fund Program (NPVFP) | It would create dependency to government assistance (NPVFP1) | Brautigam and Knack (2004), |
| | | It would create social conflict (NPVFP2) | Lee (2017), Pangestu and Aziz (1994), Brautigam and Knack (2004) |
| | | It would increase inequality (NPVFP3) | Brautigam and Knack (2004), Lee (2017), Pangestu and Aziz (1994) |
| | | It would be source of corruption (NPVFP4) | ICW (2017), Brautigam and Knack (2004) and Park and Choi (2016) |

| Variable Type | Variable/Construct | Criteria/Indicator | References |
|---------------|--|--|---|
| | Participation Experience of Global Saemaul Undong Project (PGSP) | Being Informed about Global Saemaul Undong Project (PGSP1) | Samson (1994) UNDP (2015) |
| | | Attending program meetings (PGSP2) | Cohen and Uphoff (1997) and UNDP (2015) |
| | | Delivering opinion about the program (PGSP3) | Kaemmerer and Schwaebbel (1977), Cohen and Uphoff (1997) |
| | | Giving contribution in program implementation (PGSP4) | Cohen and Uphoff (1997) and UNDP (2015) |
| | | Receiving benefit of Global Saemaul Undong Project (PGSP5) | Cohen and Uphoff (1997) |
| | Positive Result of Global Saemaul Undong Project (PRGSP) | It increased income (PRGSP1) | Green and Haines (2016), Park and Choi (2016) |
| | | It improved living condition (PRGSP2) | Green and Haines (2016), Park and Choi (2016) |
| | | It created more jobs (PRGSP3) | Green and Haines (2016), Park and Choi (2016) |
| | | It increase awareness about development (PRGSP4) | Green and Haines (2016), Park and Choi (2016) |
| | Negative Result of Global Saemaul Undong Project (NRGSP) | It create dependency to government assistance (NRGSP1) | Brautigam and Knack (2004), |
| | | It created social conflict (NRGSP2) | Lee (2017), Brautigam and Knack (2004) |
| | | It increased inequality (NRGSP3) | Lee (2017), Brautigam and Knack (2004) |
| | | It became source of corruption (NRGSP4) | Lee (2017), Brautigam and Knack (2004) and Park and Choi (2016) |

Assessment in PLS SEM must be conducted to outer model and inner model respectively before interpreting path coefficient. Assessment for outer model is needed to determine its validity and

reliability. Inner model need to be assessed to determine how well empirical data matched the theory/concept.

Assessment of measurement model, validity and reliability of outer model, in PLS SEM uses Average variance Extracted (AVE) and Composite Reliability (SR) Test. Value of loadings and CR coefficient should be greater than 0.7 while AVE value for validity assessment must be greater than 0.5. If the measurements meet those requirement, then there can be said that the model is reliable and valid and further analysis can be carried out.

Next step in PLS SEM analysis is assessment of inner model by assessing structural model for co-linearity issues, significance and relevance of the structural model, level of R^2 , effect size (f^2), and predictive relevance of (Q^2). Co-linearity issues in structural model is shown by Variance Inflation Factor (VIF) acue over 3.3. After that, significance of path coefficient is examined using calculated p-value. Significant p-value (below 0.1) means that independent variable has impact to dependent variable significantly.

Model of PLS-SEM need to be assessed using R^2 to measure percentage of variance in the endogenous constructs that can be explained by all of predictors constructs. Based on Chin (1998:23), R^2 values ranges from 0 to 1 with criteria of 0.19, 0.33, and 0.67 are considered as weak, moderate, and substantial respectively. In addition to R^2 , assessment of effect size of model should be evaluated using f^2 criteria. f^2 evaluates substantive effect of omitted constructs have effect on the exogenous constructs. According to Cohen (1989), f^2 values of 0.02, 0.15, and 0.35 are considered as small, medium, and large effects respectively. Q^2 criteria is used to assess relative predictive relevance of the predictor construct on endogenous construct. When a model shows predictive relevance, it accurately predicts the data points of indicators in reflective measurement models of endogenous

constructs. Q^2 values more than 0 shows that a variable have predictive relevance. Further, Q^2 values of 0.02, 0.15, and 0.35 shows small, medium, and large predictive relevance of a variable respectively. Having assessed inner and outer model using required method, parameter that shows relationship between variable then can be described and analyzed.

2. Data Collection

This research employed survey using likert scale questionnaire to measure villagers' opinion about four parts namely participation in Global Saemaul Undong, Result of Global Saemaul Undong Project, perception on Village Fund Program, and participation in Village Fund Program. Their statements is ranging from Very disagree (VD), Disagree (D), Neutral (N), Agree (A), and Very Agree (VA).

In regards to sampling method, Cohen (1992) provided table for sample size identification based on power analysis in PLS-SEM. In the table, sample size is determined by number of arrows in model, desired significance level and r^2 rate. As this research method uses five maximum relation of latent and manifest variables, targeting 5 percent of significance level and 25 percent of R^2 , at least 88 samples need to be collected. Therefore, the survey is conducted in Ponjong Village in Special Region of Yogyakarta on October 2017 to 99 respondents. Composition of respondents represent the population of Ponjong Villagers which most of them work as farmer. Respondents were gathered in village hall to receive explanation about the survey and then be asked to fill the questionnaire.

IV. Result and Analysis

1. Result

As can be seen in <Table 2> about profile of respondent, there are 99 respondents in this survey with various individual background characteristics. Respondents' age is ranging from 17 to 70 with 46-55 years old and 56 years old above respondent dominating the survey with the same amount (30). 36 to 45 years old respondent is amounted 28 respondents. In regards of gender, there are more female respondents than mal respondents with amount of 61 to 38 respectively. This composition is similar with population of Ponjong village which have more female residents than male residents. After that, education level of respondents is dominated by high school with 47 respondents, followed by junior high school with 23 respondents and then elementary school with 16 respondents.

Most of respondent's occupation is farmer (38 respondents) followed by other occupation (32 respondents) and entrepreneur (12 respondents). This composition of respondents' occupation is representing population regarding percentage of farmer and entrepreneur. Most of respondents also married accounted for 90 respondents.

<Table 2> Profile of Respondents

| | Frequency | Percentage |
|-------------------------|-----------|------------|
| Age | | |
| -25 | 3 | 3 |
| 26-35 | 8 | 8.1 |
| 36-45 | 28 | 28.3 |
| 46-55 | 30 | 30.3 |
| 56- | 30 | 30.3 |
| Gender | | |
| Female | 61 | 61.6 |
| Male | 38 | 38.4 |
| Education | | |
| Elementary | 16 | 16.2 |
| Junior High | 23 | 23.2 |
| Senior High | 47 | 47.5 |
| Diplome 2 | 6 | 6.1 |
| Undergraduate | 7 | 7.1 |
| Occupation | | |
| Public Officer | 3 | 3 |
| Private Sector | 3 | 3 |
| Farmer | 38 | 38.4 |
| Labor | 2 | 2 |
| Trader | 9 | 9.1 |
| Entrepreneur | 12 | 12.1 |
| Other | 32 | 32.3 |
| Marriage Status | | |
| Not Married | 9 | 9.1 |
| Married | 90 | 90.9 |
| Monthly Income | | |
| less Than Rp1,000,000 | 57 | 57.6 |
| Rp1,000,000-Rp2,000,000 | 24 | 24.2 |
| Rp2,000,000-Rp3,000,000 | 10 | 10.1 |
| Rp3,000,000-Rp4,000,000 | 7 | 7.1 |
| More Than Rp4,000,000 | 1 | 1 |
| Total | 99 | 100 |

Source: Survey Result (2017)

Low income respondents (less than Rp1,000,000 per months) dominate this survey with amount of 57 percent (57) followed by income of Rp1,000,000-Rp2,000,000 with 24 respondents, and 10 respondents of Rp2,000,000-Rp3,000,000 per month income. As most of the Ponjong residents' occupation is farmer with small land, monthly income is low. Therefore, with most of respondents' have income below Rp1,000,000 it can be said that this composition of respondents is representing population of Ponjong Residents.

Descriptive statistic of survey result is shown in <Table 2>. The data shows that survey result is mostly as expected. Positive question has mean above 2.5; median of 3; and mode of 3 or 4. Moreover, the expected result is supported by result of skewness and kurtosis. Skewness for mostly positive question is negative while for mostly negative question is positive.

However, result of NRGSP1 and NRVFP4 that represent negative result of Village Fund Program in term of increasing inequality and negative result of Global Saemaul Project in term of increasing inequality respectively shows unexpected result. The result of the two constructs tend to agree with the notion that the two community development program increase inequality among villagers. It is shown by result of mean above 3, mode of 4, median of 4. Nevertheless, value of variance and standard deviation that are more than 1 indicate that this result is not robust yet.

Full model where all variable is put into model is assessed first and then after adjustment is made, second assessment is conducted for adjusted model. As shown in <Table 2>, in full model, value of Composite Reliability and Average Variance Extracted need to be observed first. If the value of Composite Reliability and Average Variance Extracted is lower than required

limit, outer loadings then become consideration to remove latent variable from the model. On the other case, if Composite Reliability and Average Variance Extracted is high, it means that manifest variables able to explain latent variable despite its low value which make removal unnecessary in this case.

As can be seen in <Table 3>, only Average Variance Extracted value of Participation in Global Saemaul Undong Project that is lower than required value (0.481). Therefore, full model need some adjustment by removing manifest variable that have Outer Loading's value lower than 0.7. Found out that valueOuter Loadings of PGSP1 (information in Global Saemaul Undong Project) and PGSP 5 (Enjoying benefit of Global Saemaul Undong Project) are lower than 0.7 that are 0.524 and 0.567 respectively.

In adjusted model without PGSP1 and PGSP5, all Composite Reliability and Average Variance Extracted value of all latent variables are higher than 0.7 and 0.5 respectively. This means that all variables are valid and reliable. Furthermore, removal of manifest variable with outer loadings under 0.7 is not needed.

<Table 3> Descriptive Statistic

| | PGSP | PGSP | PGSP | PGSP | PGSP | PRGSP | PRGSP | PRGSP | PRGSP | PRGSP | NRGSP | NRGSP | NRGSP | NRGSP |
|------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| | 1 | 2 | 3 | 4 | 5 | 1 | 2 | 3 | 4 | 1 | 2 | 3 | 4 | |
| Valid | 99 | 99 | 99 | 99 | 99 | 99 | 99 | 99 | 99 | 98 | 99 | 99 | 99 | 99 |
| Missing | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 |
| Mean | 4.32 | 3.80 | 3.95 | 3.80 | 4.17 | 4.18 | 4.17 | 4.20 | 3.79 | 3.55 | 1.81 | 2.11 | 2.00 | 2.00 |
| Median | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 2.00 | 2.00 | 2.00 | 2.00 |
| Mode | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 1.00 | 2.00 | 2.00 | 2.00 |
| Std. Deviation | 0.68 | 0.93 | 0.79 | 0.68 | 0.90 | 0.68 | 0.70 | 0.76 | 0.86 | 1.16 | 0.98 | 0.94 | 0.94 | 0.94 |
| Variance | 0.47 | 0.86 | 0.62 | 0.47 | 0.82 | 0.46 | 0.49 | 0.57 | 0.74 | 1.34 | 0.95 | 0.88 | 0.88 | 0.88 |
| Skewness | -1.49 | -0.53 | -0.29 | -0.11 | -1.45 | -1.45 | -0.80 | -0.65 | -0.85 | -0.63 | 1.27 | 1.15 | 1.37 | 1.37 |
| Std. Error of Skewness | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 |
| Kurtosis | 5.37 | -0.10 | -0.46 | -0.14 | 2.87 | 5.57 | 1.25 | -0.04 | 1.68 | -0.47 | 1.58 | 1.56 | 2.51 | 2.51 |
| Std. Error of Kurtosis | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 |
| Minimum | 1.00 | 1.00 | 2.00 | 2.00 | 1.00 | 1.00 | 2.00 | 2.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| Maximum | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 |

| | PPVFP | PPVFP | PPVFP | PPVFP | PPVFP | NPVFP | NPVFP | NPVFP | NPVFP | NPVFP | PVFP | PVFP | PVFP | PVFP |
|------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| | 1 | 2 | 3 | 4 | 5 | 1 | 2 | 3 | 4 | 1 | 2 | 3 | 4 | 5 |
| Valid | 99 | 99 | 99 | 99 | 99 | 99 | 99 | 99 | 99 | 99 | 99 | 99 | 99 | 99 |
| Missing | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mean | 4.14 | 3.92 | 4.02 | 4.09 | 4.05 | 1.91 | 2.05 | 2.22 | 2.98 | 4.10 | 3.67 | 3.76 | 3.60 | 4.07 |
| Median | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 2.00 | 2.00 | 2.00 | 3.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 |
| Mode | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 1.00 | 2.00 | 2.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 |
| Std. Deviation | 0.73 | 0.78 | 0.70 | 0.64 | 0.71 | 1.07 | 0.98 | 0.94 | 1.15 | 0.63 | 0.88 | 0.73 | 0.84 | 0.69 |
| Variance | 0.53 | 0.61 | 0.49 | 0.41 | 0.50 | 1.14 | 0.97 | 0.89 | 1.33 | 0.40 | 0.78 | 0.53 | 0.71 | 0.47 |
| Skewness | -1.03 | -1.18 | -0.39 | -0.08 | -0.43 | 1.36 | 1.34 | 1.03 | -0.21 | -1.08 | -0.29 | -0.07 | -0.36 | -0.47 |
| Std. Error of Skewness | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 | 0.24 |
| Kurtosis | 2.81 | 3.07 | 0.21 | -0.53 | 0.20 | 1.55 | 2.16 | 1.41 | -0.98 | 5.14 | -0.11 | -0.31 | 0.10 | 0.46 |
| Std. Error of Kurtosis | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 |
| Minimum | 1.00 | 1.00 | 2.00 | 3.00 | 2.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 2.00 | 1.00 | 2.00 |
| Maximum | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 |

Source: Survey Result. (2017).

<Table 4> Model Assessment

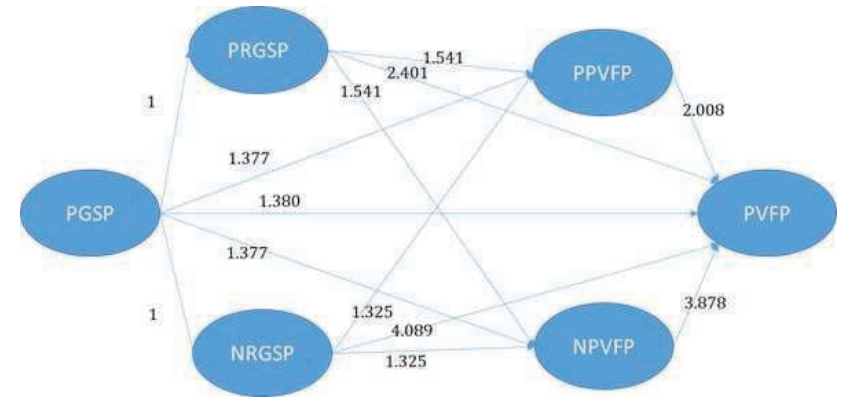
| Variable | Full Model | | | Adjusted Model | | |
|---------------------------------------|--------------------------------|-----------------------|----------------------------|----------------|-----------------------|----------------------------|
| | Outer Loading | Composite Reliability | Average Variance Extracted | Outer Loading | Composite Reliability | Average Variance Extracted |
| I. Participation in GSMU | | | | | | |
| PGSP1 | Receiving Information | 0.524 | 0.818 | 0.481 | 0.853 | 0.66 |
| PGSP2 | Meeting Attendance | 0.77 | | - | | |
| PGSP3 | Delivering Opinion | 0.755 | | 0.82 | | |
| PGSP4 | Contribute in Project | 0.804 | | 0.853 | | |
| PGSP5 | Enjoying Benefit | 0.567 | | 0.795 | | |
| II. Positive Result of GSMU | | | | | | |
| PRGSP1 | Increase job opportunity | 0.614 | 0.819 | 0.533 | 0.819 | 0.533 |
| PRGSP2 | increase income | 0.779 | | 0.6 | | |
| PRGSP3 | Increase development awareness | 0.765 | | 0.79 | | |
| PRGSP4 | improve infrastructure quality | 0.75 | | 0.717 | | |
| III. Negative Result of GSMU | | | | | | |
| NRGSP1 | increase inequality | 0.307 | 0.848 | 0.608 | 0.848 | 0.608 |
| NRGSP2 | become source of corruption | 0.848 | | 0.34 | | |
| NRGSP3 | creating dependency | 0.884 | | 0.841 | | |
| NRGSP4 | creating social conflict | 0.915 | | 0.857 | | |
| IV. Positive Perception on VFP | | | | | | |
| PPVFP1 | it is well managed | 0.612 | 0.838 | 0.511 | 0.838 | 0.511 |
| PPVFP2 | increase job opportunity | 0.695 | | 0.551 | | |
| PPVFP3 | increase income | 0.828 | | 0.683 | | |
| PPVFP4 | improve living condition | 0.749 | | 0.838 | | |
| PPVFP5 | led by good leader | 0.671 | | 0.763 | | |
| V. Negative Perception on VFP | | | | | | |
| NPVFP1 | become source of corruption | 0.878 | 0.865 | 0.626 | 0.865 | 0.626 |
| NPVFP2 | creating social conflict | 0.918 | | 0.927 | | |
| NPVFP3 | creating dependency | 0.799 | | 0.949 | | |
| NPVFP4 | increase inequality | 0.502 | | 0.762 | | |
| VI. Participation in VFP | | | | | | |
| PVFP1 | Receiving Information | 0.641 | 0.844 | 0.522 | 0.848 | 0.523 |
| PVFP2 | Meeting Attendance | 0.787 | | 0.632 | | |
| PVFP3 | Delivering Opinion | 0.832 | | 0.867 | | |
| PVFP4 | Contribute in Project | 0.692 | | 0.837 | | |
| PVFP5 | Enjoying Benefit | 0.64 | | 0.675 | | |

Assessment of model then continues to construct evaluation. Construct assessment consist of collinearity issues, R^2 , path coefficient, f^2 , and Q^2 . Collinearity issues assessment is conducted by calculating value of VIF. <Table 3> shows result of VIF of outer model. From all latent variables, there are two variables which are NPVFP 1 and NPVFP 2 that have VIF value higher than 3.3 (3.4 and 3.9). It means that the two variables have collinearity problem. However, as the value is still below 5, the problem is not really severe so the model can be left as it is.

<Table 5> Outer Model VIF Result

| Latent Variables | VIF | Latent Variables | VIF | Latent Variables | VIF |
|------------------|-------|------------------|-------|------------------|-------|
| PGSP1 | | NRGSP1 | 1.079 | NPVFP1 | 3.401 |
| PGSP2 | 1.502 | NRGSP2 | 2.053 | NPVFP2 | 3.93 |
| PGSP3 | 1.608 | NRGSP3 | 2.348 | NPVFP3 | 1.746 |
| PGSP4 | 1.39 | NRGSP4 | 2.811 | NPVFP4 | 1.121 |
| PGSP5 | | PPVFP1 | 1.319 | PVFP1 | 1.491 |
| PRGSP1 | 1.381 | PPVFP2 | 1.539 | PVFP2 | 1.706 |
| PRGSP2 | 1.558 | PPVFP3 | 1.796 | PVFP3 | 2.013 |
| PRGSP3 | 1.338 | PPVFP4 | 1.685 | PVFP4 | 1.42 |
| PRGSP4 | 1.293 | PPVFP5 | 1.442 | PVFP5 | 1.237 |

VIF assessment is conducted for inner model as well. In this part, correlation issues is calculated for each variables relationship that showed by arrow. <Figure 3> shows result of VIF for inner model where relationship of NRGSP to PVFP (4.089) and NPVFP to PVFP (3.878) is higher than 3.3 but still lower than 5. Therefore, despite collinearity issues, the variables can be still included because the collinearity is not severe.



<Figure 3> Inner Model VIF Result

R square shows how much a model can explain its independent variable. In <Table 4>, R square shows that model in this research is weak in explaining variance of dependent variable. Only variance of negative perception on Village Fund Program (0.716) that can be explained well. Variance of positive perception on Village Fund Program and Participation in Village Fund Program can be explained around 40 percent. While positive and negative result of GSMU have weak explanation of their variance that are 0.027 and 0.163 respectively

<Table 6> R Square of Constructed Model

| Variable | R Square | Adj R Square |
|----------------------------|----------|--------------|
| Participation in GSMU | | |
| Positive result of GSMU | 0.163 | 0.155 |
| Negative Result of GSMU | 0.027 | 0.017 |
| Positive perception on VFP | 0.451 | 0.434 |
| Negative perception on VFP | 0.716 | 0.707 |
| Participation in VFP | 0.460 | 0.431 |

This case of relatively low R square is a common thing in exploratory research as this research attempts to explore broader possibilities of how participation in Global Saemaul Undong Project can affect participation in Village Fund Project.

Path coefficient in final model shows direction of correlation while t-statistic and p-value show significance of correlation. According to t-statistic and p value, there are five significant positive correlation that can be identified. First is participation in Global Saemaul Undong Project → participation in Village Fund Program with p value of 0.00 and path coefficient 0.508. This means that respondents that participate in Global Saemaul Undong Project tend to participate in Village Fund Program.

<Table 7> Inner Model Path Coefficient

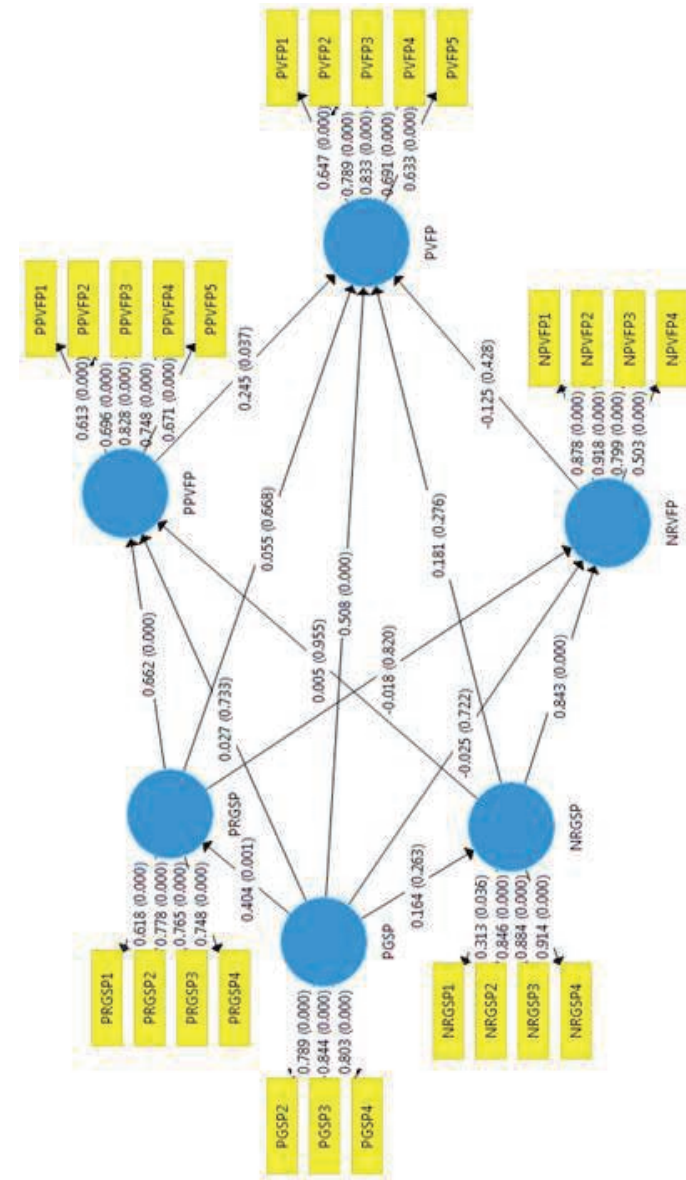
| No | Relation | Path Coeff. | T Statistic | P value | f Squared |
|----|--|-------------|-------------|----------|-----------|
| 1 | Participation in GSMU → Participation in VFP | 0.508 | 4.142 | 0.000*** | 0.347*** |
| 2 | Participation in GSMU → Positive Result in GSMU | 0.404 | 3.338 | 0.001*** | 0.195*** |
| 3 | Participation in GSMU → Negative Result in GSMU | 0.164 | 1.12 | 0.263 | 0.036** |
| 4 | Participation in GSMU → Positive Perception in VFP | 0.027 | 0.342 | 0.733 | 0.001 |
| 5 | Participation in GSMU → Negative Perception in VFP | -0.025 | 0.355 | 0.722 | 0.002 |
| 6 | Positive Result in GSMU → Participation in VFP | 0.055 | 0.429 | 0.668 | 0.002 |
| 7 | Positive Result in GSMU → Positive Perception on VFP | 0.662 | 9.22 | 0.000*** | 0.518*** |
| 8 | Positive Result in GSMU → Negative Perception on VFP | -0.018 | 0.228 | 0.82 | 0.001 |
| 9 | Negative Result in GSMU → Participation in VFP | 0.181 | 0.166 | 1.09 | 0.015 |
| 10 | Negative Result in GSMU | 0.005 | 0.056 | 0.955 | 0 |

| No | Relation | Path Coeff. | T Statistic | P value | f Squared |
|----|---|-------------|-------------|----------|-----------|
| | → Positive Perception on VFP | | | | |
| 11 | Negative Result in GSMU → Negative Perception on VFP | 0.843 | 13.315 | 0.000*** | 1.887*** |
| 12 | Positive Perception on VFP → Participation on VFP | 0.245 | 2.086 | 0.037** | 0.056** |
| 13 | Negative Perception on VFP → Participation on VFP | -0.125 | 0.794 | 0.428 | 0.007 |
| 14 | Participation in GSMU → Positive Result of GSMU → Participation in VFP | 0.022 | 0.381 | 0.703 | |
| 15 | Participation in GSMU → Negative Result of GSMU → Participation in VFP | 0.03 | 0.592 | 0.554 | |
| 16 | Participation in GSMU → Positive Perception on VFP → Participation in VFP | 0.007 | 0.308 | 0.758 | |
| 17 | Participation in GSMU → Negative Perception on VFP → Participation in VFP | 0.003 | 0.210 | 0.834 | |
| 18 | Participation in GSMU → Positive Result of GSMU → Positive Perception on VFP → Participation in VFP | 0.066 | 1.753 | 0.080 | |
| 19 | Participation in GSMU → Positive Result of GSMU → Negative Perception on VFP → Participation in VFP | 0.001 | 0.128 | 0.898 | |
| 20 | Participation in GSMU → Negative Result of GSMU → Positive Perception on VFP → Participation in VFP | 0.000 | 0.037 | 0.971 | |
| 21 | Participation in GSMU → Negative Result of GSMU → Negative Perception on VFP → Participation in VFP | -0.076 | 0.500 | 0.617 | |

Note: ** Significant on 5 percent; *** Significant on 1 percent

Participation in GSMU → Positive Result in GSMU has p-value of 0.001 and path coefficient of 0.4 means participation on Global Saemaul Undong Project has positive impact on result of Global Saemaul Undong Project. Moreover, positive result of Global Saemaul Undong Project will improve respondent’s positive perception on Village Fund Program that is shown by result of Positive Result in GSMU → Positive Perception on VFP with p-value of 0.00 and path coefficient 0.66. In turn, positive perception on Village Fund Program will lead to higher participation in Village Fund Program. It is confirmed by result of Positive Perception on VFP → Participation on VFP with p value of 0.037 and path coefficient 0.245. On the other side result of Negative Result in GSMU → Negative Perception on VFP with p value of 0.00 and path coefficient 0.84 shows that negative result will result on increasing negative perception in Village Fund Project.

Indirect impact from participation in GSMU to participation in VFP that expected to appear from mediating effect of positive result of Global Saemaul Undong and positive perception of Village Fund Program is statistically insignificant. Those two variables together have p value of 0.08. <Figure 4> shows relationship paths among variables that calculated using Partial Least Squared-Structural Equation Model.



<Figure 4> Result of PLS-SEM

2. Discussion

Result of data processing shows that participation in Global Saemaul Undong Project affect participation in Village Fund Program directly. More than that, participation in Global Saemaul Undong Project affects positive result of Global Saemaul Undong, while positive result of Global Saemaul Undong increases positive perception of Village Fund Program. After that, Positive perception of Village Fund Program increase participation in Village Fund Program. However, despite significant effect from participation in Global Saemaul Undong Project to Village Fund Program through mediation of positive result of Global Saemaul Undong Project and positive perception about village fund program, total effect of indirect effect is statistically insignificant. This discussion then is focused on direct effect of participation in Global Saemaul Undong Project to participation in Village Fund Program and insignificant indirect effect of Global Saemaul Undong Project to Village Fund Program.

1) Program Synchronization

This study finds that villagers' participation in Global Saemaul Undong has significant direct positive effect to villagers' participation in Project Village Fund Program. It implies that Global Saemaul Undong Project supports implementation of Village Fund Program, particularly in gathering higher participation. There can be said also, villager that participate in Global Saemaul Undong Project is more likely to participate in Village Fund Program.

This effect occurs through similarity of community development concept in general as well as synchronization between

two programs. It is possible since the two programs have same field of work which provide spaces to synchronize their programs. On the other hand, synchronization mechanism between Global Saemaul Undong Project and Village Fund Program is conducted through capacity building activities, construction of Saemaul Multipurpose Building and communal cattle barn in Ponjong.

In the process of Saemaul Multipurpose Building and communal cattle barn construction, Global Saemaul Undong Project involves village government. It was said that Ponjong village government utilized Rp50 millions of village fund to support building construction and Rp100 millions for cattle provision. After the construction of the building and cattle barn finished, Global Saemaul Project handed over the authority to manage the building to Ponjong village owned enterprise. This practice shows that Global Saemaul Undong is not a charity program. Rather, it involves local community to contribute to the program. When villagers give more contribution in a program, it will grow ownership feeling that will lead to active participation in maintaining the program (UNDP, 2015).

Mechanism of Global Saemaul Undong Project in Ponjong village is in accordance with Inclusive Sustainable New Community model proposed by UNDP in 2015. Synchronization of activities between Global Saemaul Undong Project and Village Fund Program is practice of utilizing policy entry strategy. Global Saemaul Undong Project does not need to make a brand new program in host country, instead it is encouraged to identify policy that in line with Saemaul Undong concept and then synchronize it. Implementation of Global Saemaul Undong can be used as role model for program synchronization as there are various community development program in Indonesia, both from national government or grants from foreign countries.

In regards of program implementation, Global Saemaul Undong Project conduct capacity building activity for village government as well as for villagers. The capacity building activity is a form of support from Global Saemaul Undong Project to improve implementation of Village Fund Program. Survey result reveals that villagers' participation in Global Saemaul Undong Project is higher than villagers' participation in Village Fund Program. All components of participation such as information, meeting attending, opinion, contribution, and enjoying benefit is higher in Global Saemaul Undong Project than in Village Fund Program. Thus, Ponjong villagers and ponjong government can learn from implementation of Global Saemaul Undong Project to improve implementation of Village Fund Program in Ponjong Village.

2) Nurturing Saemaul Spirit

This study finds two variables, namely positive result of Global Saemaul Undong and positive perception on Village Fund Program together have no mediating effect to relation between Global Saemaul Undong Project and Village Fund Program. At a glance, this result implies that Global Saemaul Undong Project in Ponjong Village results no mindset change. However, data processing for partial relation between participation and positive result, positive result and positive perception, and positive perception and participation shows that all those relationships are significantly positive. Therefore, deeper discussion is needed to elaborate this result.

Saemaul Undong in Korea at 1970s shows mindset change process through the incentive system in Saemaul Undong. In the implementation, villagers were educated that diligence, self-help,

and cooperation will fruit a satisfying result. Government provided more assistance for high-performing village and no more assistance for under-performing village in the next period of Saemaul Undong. Experiencing this program, villagers proved that their work hard were paid. Therefore, villagers that already worked hard, were willing to work harder in the next period of Saemaul Undong because they believed that they will get a good result from working hard. As for under-performing village that desired for government assistance, Korean government required them to show a self-help and cooperative village project first before giving additional assistance like the high-performing village. This is the method of Korean Government to foster Saemaul Spirit into villagers.

Implementation of Global Saemaul Undong in Ponjong Village is expected to support implementation of Village Fund program. The support might occur from effect of positive result of Global Saemaul Undong Project in Ponjong Village that will improve villagers' perception on Village Fund Program. This improvement then will increase villagers' participation in Village Fund Program. However, this mechanism is not occurring in Ponjong Village. Partial effect of indirect effect show significant positive effect despite insignificant total indirect effect. The reason could be caused by weak correlation between positive perception of Village Fund Program and participation in Village Fund Program (0,2) with p-value of (0,03). This result may imply that while Global Saemaul Undong Project successfully fruited positive result that improve perception about community development program, there might be obstacle for villagers to participate more in village fund program. The obstacle can possibly come from the design of Village Fund Program itself or from the condition of villager themselves.

Village Fund Program design is utilizing money from national government to build village. Type of project using village fund is decided in village meeting. The meeting is open for everybody and everybody can deliver their opinion. But then, there is no requirement for villagers to contribute to the project. The village project only use village fund as source of funding. In implementation stage or in construction stage, village government appoint a vendor to conduct the project. Or else, village government can pay some villagers to conduct a relatively easy project. The use of this scheme explains result of survey that respondents concern about inequality possibility from community development program. There can be seen here that village fund program does not involve villagers to the highest level of participation where villagers can contribute their resource to support Village Fund Program.

However, there is also difficulty to involve large amount of villagers in implementation stage of Village Fund Program. Villagers of Ponjong consist of individuals with various demographic characteristic. Most of Ponjong villagers work as farmer but there are also many villagers that work another job. Different kind of daily activity can interfere participation due to work hour. Furthermore, there is no idle period in farming in Indonesia like in Korea in 1970s. Therefore, there is a need to design a community development program that suit to heterogeneous village community since Saemaul Undong is implemented in relatively homogeneous community. If it can be realized, more villagers can be involved in community development program which in turn will decrease concern on inequality.

Obstacle to increase participation in Village Fund Program is an opportunity for Global Saemaul Undong Project to improve its

project design. Global Saemaul Undong Project can utilize its capacity building activity to improve implementation of Village Fund Program. Report from Saemaul Globalization Foundation (2015, 2016, and 2017) shows that Global Saemaul Undong Project activities were ranging from capacity building training to infrastructure. Capacity building for government officers, women group, and farmers were conducted in this project. Many capacity building trainings encouraged villagers to deliver their opinion. These activities should be taught and shared to village government in order to improve implementation of Village Fund Program.

V. Conclusion and Recommendation

1. Conclusion

This study attempts to suggest policy to improve the applicability of Saemaul Undong concept in Indonesia as well as improving Indonesia's community development program. Argument in this study is based on the analysis of the participation in two community development programs that are implemented in Ponjong Village, namely Global Saemaul Undong Project and Indonesia's Village Fund Program.

The finding of this research show that there is synchronization between Global Saemaul Undong Project and Village Fund Program in program design level. Nevertheless, insignificant indirect effect from participation in Global Saemaul Undong Project to participation in Village Fund Program shows that there is obstacle in realizing mindset change into participation. Non-homogeneous demography of Ponjong villagers and mechanism of Village Fund Program hampers villagers to participate more in Village Fund Program.

2. Recommendation

Considering positive effect of Global Saemaul Undong Project on Village Fund Program in term of participation, dissemination of Global Saemaul Undong Project success story and experience will spread knowledge of community development to broader people in Indonesia, particularly in synchronizing community development programs in one area. Besides dissemination, Global Saemaul Undong Project should include capacity building for local government so they can implement a community development program that able to gather higher rate of participation.

However, besides knowledge sharing from Global Saemaul Undong to Village Fund Program, some improvement need to be done in implementation of Global Saemaul Undong Project such as concern in heterogeneity and improvement in fostering Saemaul Spirit through performance based incentive. Village community nowadays become more heterogenic and this is a new condition that is faced by Saemaul Undong. Furthermore, performance based incentive will push recipient and villagers as well to work hard and prevent dependency.

In regards of research scope, this research has limitation that merely focus on one village. Research with same method in another location might give different result. Result of this research still cannot be regarded as general result that will occur in other location. Therefore, research in other location will improve understanding about participation in community development in general. Adding more respondents should be considered to give more robust result.

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〈국문요약〉

농촌지역사회개발 프로그램에 있어 지역사회 참여 향상에 관한 연구: 인도네시아 족자카르타 특별구 구농키둘시 뿐종 마을의 글로벌새마을운동 사례

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인도네시아는 지역사회개발 정책인 마을기금프로그램에 글로벌새마을운동을 적용하여 마을자치역량을 개선하고자 노력하고 있다. 본 연구는 인도네시아의 지역사회개발정책 추진에 있어 새마을운동의 활용 가능한 정책적 시사점을 제시하고, 개선방안을 모색하고자 하였다. 이를 위해 뿐종 마을 주민들의 글로벌새마을운동 프로젝트 참여 경험이 인도네시아 마을기금 프로그램 참여에 어떠한 효과를 나타냈는지, 그리고 글로벌새마을운동 프로젝트 참여의 어떠한 경험이 마을기금프로그램 참여에 영향을 미쳤는지 분석하였다.

본 연구는 뿐종 마을 주민들을 대상으로 표본을 추출하여 글로벌새마을운동 프로젝트와 마을기금 프로그램 참여에 대한 인식, 글로벌새마을운동 프로젝트의 성과, 그리고 마을기금 프로그램에 대한 인식을 조사하였고, 그 분석을 위해 PLS-SEM 모형을 활용하였다.

분석 결과, 주민참여 측면에서 글로벌새마을운동 프로젝트는 글로벌새마을운동 프로젝트를 결합한 마을기금 프로그램에 직접적으로 긍정적인 효과가 있는 것으로 나타났다. 또한 주민참여에 대한 사람들의 인식 변화를 실현하는 것과 관련하여 통계적으로 유의미하지는 않았지만 몇 가지 변인들이 간접 효과를 나타낼 가능성이 있는 것으로 나타났다. 간접 효과는 글로벌새마을운동 프로젝트의 긍정적 결과와 마을기금 프로그램에 대한 긍정적인 인식인 두 변수의 조정 효과를 통해 발생했다.

주제어: 인도네시아의 마을기금프로그램, 글로벌새마을운동사업,
지역사회개발, 참여, PLS-SEM 모형